

Appendix B - FY 06 City Budgets

Methods and Assumptions for Comparing City Budgets

Sheinberg Associates has attempted to prepare an “apples to apples” comparison of city budgets. This has been a challenge for several reasons.

First, communities code revenues and expenditures differently. For example, some communities have major water, sewer or harbor projects listed as special revenues funds where as other communities list similar projects as either capital projects, as enterprise funds, or as part of the regular budget. Another example is that some cities have all federal National Forest Receipt revenue, including that which must be dedicated to schools, in their city budgets, whereas other cities have this either as a special revenue fund, or do not run it through the city budget at all (goes directly to school district for accounting purposes).

A second challenge is that some cities provided profit and loss statements while other cities provided final actual budgets.

A third challenge when comparing fiscal data is that one community is unincorporated while another is brand new.

A final challenge when city revenues and expenditures that compare several communities in this region is that cities credit some state and federal revenues to different years for city budget purposes.

For example, the State Shared Fisheries Business Tax (calculated by DCCED) State FY 05 payments are credited to the city’s FY 06 budget for Angoon and Kake. State FY 06 payments seem to be credited to the city’s FY 06 budget for Hoonah, Pelican, Tenakee and Gustavus. Another example is FY 06 Federal NFR revenue that is credited to city FY06 budgets by Hoonah, Pelican and Angoon, whereas FY05 federal NFR payments are credited to city FY06 budgets by Kake and Gustavus.

Two examples of consistent treatment by cities are federal PILT payments and State Fisheries Business Tax revenue (calculated by Alaska Dept of Revenue) payments. All communities in this region credit the FY 06 federal PILT payment in their respective city budgets as an FY 06 revenue. For the State Fisheries Business Tax revenue (calculated by Alaska Dept of Revenue), the State FY05 payments is credited to the city’s FY 06 budgets for all communities.

For consistent treatment the FY 06 budgets in this economic feasibility analysis include:

FY 05 shared state tax revenue (DPOR fisheries business, fisheries landing, electric coop, liquor license) payments.

FY 06 state shared fish tax revenue (DCCED).

FY 06 PILT payments.

FY 06 NFR payments.

When building Glacier Bay Chatham region tables that compare city FY 06 revenues and expenditures, Sheinberg Associates followed these guidelines:

- (1) Aggregate similar revenues or expenditures so they can be compared, even if individual cities have aggregated them in different ways.

- (2) Separate unusual one-time revenues or expenditures from more regular revenues and expenditures so that a snapshot of a typical city budget can be developed.
- (3) Identify formula driven, more 'regular' state and federal revenue from other state and federal revenue that is not as predictable and thus can not be counted upon to the same degree.
- (4) For state and federal formula-driven revenues, use:
 - FY 05 shared state tax revenue (DPOR fisheries business, fisheries landing, electric coop, liquor license) payments.
 - FY 06 state shared fish tax revenue (DCCED).
 - FY 06 PILT payments.
 - FY 06 NFR payments.
- (5) Identify revenue generated from local taxes.
- (6) Identify local revenue generated from all other local sources (rentals, user fees, penalties, charges for services).
- (7) Ensure that total city FY 06 expenditures and revenues match total expenditures and revenues Sheinberg Associate's attributed to the city, even if categories are a bit different.

The following city funds, revenues and expenditures were used to prepare the city revenue and expenditure tables in this report.

Community	FY 06 Revenues and Expenditures for this Report Include
Angoon	Operating Revenues/Expenditures (includes tax, grant, fee, rental, sale, other and enterprise –water/sewer/garbage/harbor/cable TV) Capital/Special Projects Revenues/Expenditures
Elfin Cove	Fire Fund Fuel Fund Museum Fund Utility Fund RS 30 and 77 Funds (savings accounts for former revenue sharing revenue) BOC and EJ Funds (savings or investment accounts)
Gustavus	City General income/expenses City Grant income/expenses DRC income/expenses (solid waste) GVFD income/expenses (fire/EMS) Library income/expenses GNC (internet) income/expenses Capital Projects income/expenses
Hoonah	General Fund Liquor Board Fund Parks and Recreation Fund Forest Receipts Harbor/Warehouse Fund Water Fund Sewer Fund Garbage Fund Land Development Fund Investment Fund

Community	FY 06 Revenues and Expenditures for this Report Include
	Debt Service Fund Coastal Zone Fund Rifle Range Fund Boat Haul Out Fund Hydraulic Fund Trailer Fund FEMA Fund School Elevator Fund
Kake	General Fund Utility Fund (garbage and public works) Cable TV Fund Liquor Store Fund
Pelican	General (includes water and sewer) Fund Grant/Special Projects Funds Capital Project Fund
Tenakee Springs	General Government Fund Special Revenue Fund Capital Project Fund Harbor Fund

FY 06 City Expenditures

	Hoonah	Pelican	Gustavus	Tenakee Springs	Elfin Cove	Kake	Angoon	Total	Per Capita Spending
Admin, Finance	\$598,465	\$157,174	\$137,900	\$23,243	\$10,055	\$384,586	\$120,163	\$1,431,586	\$524
Mayor, Council	\$44,214	\$6,975		\$450		\$59,474	\$16,730	\$127,843	\$47
Planning	\$4,450	\$11,935			\$30,000		\$9,422	\$55,807	\$20
Public Works, Streets, Airports	\$196,609	\$125,012	\$87,000	\$1,831	\$0	\$116,794	\$45,125	\$572,371	\$210
Public Health		\$6,034					\$2,636	\$8,670	\$3
Water, Sewer	\$208,300	\$0	\$0	\$0	\$7,120	\$0	\$110,866	\$326,286	\$120
Police, Jail, Public Safety	\$390,889	\$6,655				\$124,612	\$21,482	\$543,638	\$199
Fire, EMS, Fire Hall	\$251,453	\$9,900	\$52,105	\$4,588	\$0	\$18,042	\$4,615	\$340,703	\$125
Schools (cash & in-kind)	\$364,612 <i>(cash)</i> \$222,418 <i>(in-kind)</i>	\$52,820				\$200,000 <i>(cash)</i> \$110,000 <i>(in-kind)</i>		\$617,432 <i>(cash)</i> \$332,418 <i>(in-kind)</i>	\$226 <i>(cash)</i> \$122 <i>(in-kind)</i>
Harbor, Docks	\$173,961	\$20,415		\$5,972		\$18,524	\$2,571	\$221,443	\$81
Buildings (O&M, Utilities, Fuel)	\$0	\$0	\$83,341	\$10,688	\$266,353	\$76,633	\$10,152	\$447,162	\$164
Misc (Animals, Trailers, Boro, Land Develop, IRS)	\$70,749					\$10,890		\$81,639	\$30
Library, Museum		\$19,954	\$45,845	\$845	\$4,026	\$4,835		\$75,505	\$28
Communications (Internet, Cable TV)			\$33,285			\$26,210	\$34,150	\$93,645	\$34
Solid Waste, Landfill	\$66,325					\$27,661	\$22,139	\$116,125	\$43
Pool, Parks And Rec	\$318,450							\$318,450	\$117
Bonds, Debt Service	\$294,847							\$294,847	\$108
Liquor Board	\$24,354					\$410,954		\$435,308	\$159
Total	\$3,007,678	\$416,874	\$439,476	\$47,617	\$317,554	\$1,389,215	\$400,051	\$6,108,465	\$2,238
Capital Projects	\$682,362	\$216,292	\$306,102	\$0	\$0	\$637,006	\$0	\$1,841,762	\$675
Total w/ CIP	\$3,690,040	\$633,166	\$745,578	\$47,617	\$317,554	\$2,026,221	\$400,051	\$7,950,227	\$2,912